

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1113-03
Bill No.: HCS for HB 329
Subject: Elections; Military Affairs
Type: Original
Date: February 17, 2011

Bill Summary: This proposal establishes advance voting periods and requires voters to present approved forms of personal identification to vote.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	\$0	\$0 or Unknown to (Unknown greater than \$5,448,411)	\$0 or Unknown to (Unknown greater than \$2,464,443)
Total Estimated Net Effect on General Revenue Fund	\$0	\$0 or Unknown to (Unknown greater than \$5,448,411)	\$0 or Unknown to (Unknown greater than \$2,464,443)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Children's Trust Fund	\$0	\$0 or Unknown	\$0 or Unknown
Endowed Care Cemetery Audit Fund	\$0	\$0 or Unknown	\$0 or Unknown
Missouri Public Health Service Fund	\$0	\$0 or Unknown	\$0 or Unknown
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0 or Unknown	\$0 or Unknown

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 22 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
General Revenue	0 FTE	0 or 5 FTE	0 or 5 FTE
Total Estimated Net Effect on FTE	0 FTE	0 or 5 FTE	0 or 5 FTE

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☒ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2012	FY 2013	FY 2014
Local Government	\$0	\$0 or Unknown	\$0 or Unknown

FISCAL ANALYSIS

ASSUMPTION

Section 115.276 Advance Voting

In response to the previous version of this legislation, officials at the **Office of the Secretary of State (SOS)** assume this bill requires local election authorities to establish advance voting centers. Based on state senatorial districts, the bill would require 17 voting centers for advance voting. The fiscal note assumes that each advance voting centers would be staffed by four election judges paid \$9 per hour for the 36 hours that they will be open for advance voting - a total of \$22,032 per election. Election authorities could also incur ongoing costs for maintenance of the voting centers, including rent, utilities, and broadband internet service, in the approximate amount of \$1,260 per voting center for one month or a total of \$21,420 per election.

Local election authorities would incur one-time costs for the purchase of equipment necessary for advance voting at the voting centers, including accessible voting machines for disabled voters, laptop computers and printers:

- 1 accessible voting machine per satellite site= \$5,000
- 2 Laptop computers per satellite site = \$1,600
- 1 printer per satellite site = \$7,500
- \$14,100 per voting center multiplied by 17 voting centers = \$239,700 initial start up costs.

Officials at the **Platte County Board of Election Commission** assume the following costs:

Office/Central Location Expenses:

4 election judges @ \$100/each/per day x 4 days =	\$1,600
Overtime - Full-time Office staff for oversight/assistance of early voting process:	\$ 800
FICA (7.65% x Salaries)	\$ 185
Work Comp Insurance	\$ 50
Optical Scan Ballots 5,000 ballots x \$.30/each	\$1,500
Shipping	\$ 100
Provisional Ballots (No ID) 250 x \$.30/each	\$ 75

Satellite Location Expenses

4 election judges @ \$100/each/per day x 4 days =	\$1,600
Overtime - Full-time Office staff for oversight/assistance of early voting process:	\$ 800
FICA (7.65% x Salaries)	\$ 185
Work Comp Insurance	\$ 50

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ASSUMPTION (continued)

Optical Scan Ballots 5,000 ballots x \$.30/each	\$1,500
Shipping	\$ 100
Provisional Ballots (No ID) 250 x \$.30/each	\$ 75
Office Rent/CAM fees for one month	\$7,000
Utilities for one month	\$ 450
Telephone setup/monthly fee	\$ 275
DSL Line Setup/monthly fee	<u>\$ 325</u>
Total Costs per Election:	\$16,670

One Time Expenses	
Workstation/Monitor	\$3,000
Printer	\$ 500
Cables	\$ 100
Office Furniture	\$1,000
Updated "PHOTO ID" required Posters/signs	<u>\$ 250</u>
Total Additional Costs:	\$4,850

In response to the previous version of this legislation, officials at the **Jackson County Board of Election Commission** assume one time start up cost for early voting includes:

Equipment for (3) Location Senatorial Districts 8, 10 & 11	\$160,000
Software for Tabulation	\$ 58,000
Six (6) Laptops	<u>\$ 5,400</u>
Total One-time cost	\$223,400

Ongoing Election Cost per Election for Federal Elections	
Rent for satellite locations	\$ 21,000
Internet connection charge for two locations	\$ 300
Misc. Supplies & Expense	\$ 5,000
Ballots	\$ 25,000
Election Judges for three (3) locations for four (4) days	\$ 14,000
Training for Judges	\$ 840
Legal notices for early voting locations notifications to voters	<u>\$ 20,735</u>
Total Ongoing Cost	\$ 86,875

Officials at the **St. Louis County Board of Election Commission** assume the following:
Assumptions: This bill does not require paper ballots, and only requires advance voting for federal elections. The intent of this note is to delineate all direct costs (one-time, startup and recurring) to the LEA. Costs are calculated assuming one central location and seven satellite

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ASSUMPTION (continued)

sites will be utilized. Satellite sites will be open during regular business hours (10 hrs.) on weekdays and until 12:00 p.m. on Saturdays (5 hrs.) during the voting period.

1ST YEAR (2012) RECURRING FIXED COSTS (Annual):

Satellite Site Costs

Site Lease (6 days continuous) \$250 per day x 7 sites x 3 election	\$31,500
Equipment set-up, delivery, pick-up, storage, truck rental fees	
\$2,000 per site x 7 sites x 3 elections	\$42,000
High-Speed internet MIFI monthly fees 12 months @\$60/mo x 7 sites	\$ 5,040
Travel/mileage Reimbursement \$.55 per mile x 30 miles average	
per FTE x 2 per site x 6 sites x 5 working days x 3 elections	\$ 2,970
24 hr. security \$240 per day x 7 sites x 6 days x 3 elections	\$30,240
Office supplies, pens, paper, etc.\$20 per site x 7sites x 3 elections	\$ 420
Legal Review \$125 per hr. x 6 hrs per site x 7 sites	<u>\$ 5,150</u>
Total Recurring Satellite Site Costs:	\$117,320

Full-time Labor

Fourteen (14) additional FTEs ("full-time equivalents"), (2 per site), (7 sites)	
@ \$32,000 per year	\$448,000
Benefits (\$11,729 x 14)	\$164,206
Trainers (\$16.00 per hr. x 6 hrs. x 2 sessions x 2 trainers)	\$ 384
Site Research and Setup (\$18.00 per hr. x 500 hrs.)	<u>\$ 9,000</u>
Total Full-time labor costs	\$621,590

Part-time Labor

Fourty-two (42) additional PTEs ("part-time equivalents"), (6 per site), 7 sites @	
\$10.00 per hr. x 8 hrs. per day x 5 days per election x 3 elections	\$50,400
Benefits (\$410 x 42 x 3 elections)	\$51,660
Training (\$10.00 per hr. x 6 hrs. x 42 PTEs)	<u>\$ 2,520</u>
Total Part-time labor costs:	\$104,580

Total Annual year labor Costs: \$726,180

Miscellaneous Costs:

Software License Maintenance/Upgrades	
56 DREs @ \$159 each per year (8 per site), (7 sites)	\$ 8,904
PC Laptop Software Maintenance/Upgrades	
28 Laptops @ \$250 per year (4 per site), (7 sites)	\$ 7,000

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ASSUMPTION (continued)

Informational Postcards for advance voting	
447,275 households x .20 x two (3) elections	\$268,365
Processing fees for providing voter lists	
Paper, CD's, mailing fees, personnel time	<u>\$ 18,312</u>
Total Recurring Miscellaneous Costs:	\$302,581

Total Recurring Annual Costs:	\$1,146,081
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NON-RECURRING, START UP COSTS

Equipment	
24 laptop PCs @ \$1,000 each (4 per site) x 7 sites	\$ 28,000
56 DREs @ \$3,500 each (8 per site) x 7 sites	\$196,000
14 SSTs (Security, Transport, Storage) Carts @ \$570 each	
for DREs (2 per site) x 7 sites	\$ 7,980
7 High-Speed internet MIFI cards @ \$300.00 per card	\$ 2,100
Tables, chairs, signs, posters cell phones \$400 per site x 7	\$ 2,800
Training manuals	<u>\$ 1,000</u>
Total non-recurring equipment costs:	\$237,880

Labor

One (1) additional FTE,	
@ \$32,000 per year for 3 months for site research and setup.	\$ 8,000
Benefits	\$ 2,665
One (1) additional FTE,	
@ \$43,000 per year for 6 months for programming changes	\$21,500
Benefits	<u>\$ 7,881</u>
Total non-recurring labor costs:.....	\$40,046

Total non-recurring Costs:	\$ 277,926
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Total Costs 1st Year (2012)	\$1,580,659
Total Costs 2nd Year (2013)	none
Total Costs 3rd Year (2014)	\$1,146,081

In response to the previous version of this legislation, officials at the **Linn County** assume that using the 2008 election as the template the following costs:

Assuming one third of the voters would have used the "Early Voting" proposed in the "Early Voting" initiative petition versus voting on Election Day in their precinct polling location. I

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ASSUMPTION (continued)

estimate that 267 voters would have used this process in the Presidential Preference Primary, 219 voters would have used this process in the General Municipal election, 366 voters would have used this process in the Primary Election and 1,750 voters would have used this process in the General Election.

Additional Staffing:

A temporary full time person for at least eight weeks at minimum wage would cost around \$6,000.

Eight weeks with new office personnel to handle the additional early set up, the increased volume of absentee voting paper work generated with "Early Voting".

2 staff x \$2,500 (\$5,000 plus benefits of \$800) = \$5,800

Four weeks with election judges to handle the early voting and verifying the ballots at the office.

4 Judges at \$88/day x 20 = \$1,760

Voting supplies to comply with requirement to have proper voting devices at the early voting location:

DRE (Touch screening programming)	\$7,000
Electronic Poll Books Purchase & set up	\$4,000
Computer	\$2,000
Miscellaneous election supplies	\$ 500

Total Estimated Expense to implement "Early Voting" for 4 elections in 2008 would have been:

Additional staffing 4 Elections at \$13,560.00/Election	\$ 54,240
Voting supplies	<u>\$ 54,000</u>
Total	\$108,240

Total Expenses to implement "Early Voting" for 1 Election in 2009:

Staffing	\$13,560
Voting Supplies	<u>\$13,500</u>
Total	\$27,060

Total Expenses to implement "Early Voting" for 3 Elections in 2010

Staffing	\$40,680
Supplies	<u>\$40,500</u>
Total	\$81,180

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ASSUMPTION (continued)

Total Expenses to implement “Early Voting” for 1 Election in 2011:

Staffing	\$13,560
Voting Supplies	<u>\$13,500</u>
Total	\$27,060

Total Expenses to implement “Early Voting” for 4 Elections in 2012:

Staffing	\$ 54,240
Voting Supplies	<u>\$ 54,000</u>
Total	\$108,240

Years 2009, 2010, 2011 and 2012 have not been adjusted to reflect inflation causing increasing in salary and increased cost of supplies.

In response to the previous version of this legislation, officials at the following counties listed their advance voting start up cost as follows:

- 1) Additional staffing in the office is going to be required to oversee the coordination of an early voting process
- 2) Election Judges working during the early voting period
- 3) Voting supplies required every election. Included but not limited to DRE programming (Touch screen voting devices), direct phone line and others.
- 4) Start up election equipment including but not limited to electronic poll books, computer, direct phone line and others.
- 5) Voting location rent

County	Staff	Judges	Supplies	Equipment	Rent
Atchison	\$0	\$3,800	\$5,000	\$4,500	\$1,000
Cape Girardeau	\$3,500	\$2,500	\$5,000	\$4,500	\$40,000
Carroll	\$20,160	\$4,000	\$3,000	\$4,000	\$1,000
Chariton	\$0	\$3,897	\$0	\$1,193	\$0
Cooper	\$8,700	\$3,800	\$5,000	\$4,500	\$2,000
Daviess	\$1,500	\$2,400	\$4,500	\$1,500	\$0
Holt	\$3,500	\$5,400	\$1,000	\$1,500	\$1,000

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Howard	\$8,700	\$3,800	\$5,000	\$4,500	\$2,000
Johnson	\$6,500	\$12,000	\$5,00	\$7,000	\$1,000
Marion	\$2,160	\$8,065	\$1,500	\$4,500	\$1,200
Moniteau	\$8,835	\$3,200	\$3,000	\$0	\$1,200
Scott	\$19,100	\$9,600	\$8,000	\$8,500	\$3,000
Vernon	\$3,744	\$8,352	\$5,000	\$4,500	\$1,000
Wayne	\$6,600	\$6,600	\$6,300	\$4,500	\$1,500

Oversight assumes that since this proposal allows for advance voting at a central location and the local election authorities already provide absentee voting at a central location then the election authorities would have no additional costs for the central location voting. The only election authorities with additional costs from this proposal are the 17 election authorities required to provide voting at additional locations.

Oversight assumes no cost to local election authorities from this proposal. The legislation specifically states that if no money is appropriated for the funding of the advance voting requirement that it shall not be enforced.

Section 115.427 Photo Id to Vote

Officials at the **Department of Revenue (DOR)** assume for the purposes of this fiscal note all costs will be appropriated from the general revenue fund. DOR assumes the administrative impact of this proposal is as follows:

DOR assumes only the nondriver license transaction fee is proposed to be waived and that the applicant will be required to pay the processing fee to the contract license office. The actual cost of the nondriver ID (\$6.00) will be paid for by the state of Missouri which will need to be appropriated. If this assumption is incorrect the fiscal impact would significantly increase.

To determine an estimated number of potential applicants who may be eligible for a nondriver (photo identification) at no cost, DOR compared the voter records on file with the Secretary of State to the current document holders on record with the DOR. This comparison was completed in March 2009. Updated statistics were not available.

ASSUMPTION (continued)

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
<u>125,795</u>	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
379,291	Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).
189,645	Potential nondriver license applicants in the first year of implementation FY 12
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
94,823	Estimated number of registered voters who may apply during subsequent fiscal years (FY2013 and FY2014).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

174,127	Total new, renewal and duplicate nondriver licenses issued in FY 2009
x <u>25%</u>	Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.
43,532	Estimated annual nondriver license applicants with prior document on file.

Licensing Materials Cost

FY 2012

189,645	Potential nondriver license applicants first year of implementation FY2012
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
233,177	Total
x <u>\$2.16</u>	Per document vendor cost for licensing material
\$503,662	Total estimated vendor cost FY 2012 for licensing material

ASSUMPTION (continued)

FY 2013 and FY 2014

94,823	Estimated number of current registered voters who may apply during subsequent fiscal years FY 2012 and FY 2013
<u>43,532</u>	Estimated annual nondriver license applicants (previous document)
152,423	Total
x \$2.16*	
\$298,847	Total estimated vendor cost FY 2013 and FY2014 for licensing material

* NOTE: Per document price may increase in FY 2012 and beyond due to expiration of the current contract and the award of new driver license hardware and card production contract.

Direct Public Inquiries

While the Secretary of State is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquiries would be directed to DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, DOR assumes that approximately 123,622 (28,800 + 94,822) inquiries through the central office will be received during the first implementation year and approximately 76,200 (28,800 + 47,400) calls in subsequent years. To provide the best call-in service for Missouri citizens DOR will need to add 5 FTE to handle the additional telephone inquiries.

123,622	Total potential applicants/inquiries first year of implementation.
÷ <u>264</u>	Total days of service per annual period
468	
÷ <u>100</u>	Estimated # of calls expected per TIO
5	Estimated # of TIO's required to handle increased call volume FY 2012

Oversight has, for fiscal note purposes only, changed the starting salary for the Revenue Processing Technician to correspond to the second step above minimum for comparable positions in the state's merit system pay grid. This decision reflects a study of actual starting salaries for new state employees over the last six months of FY 2010 and policy of the Oversight Subcommittee of the Joint Committee on Legislative Research.

Oversight assumes DOR's estimate of expense and equipment cost for the new FTE could be overstated. If DOR is able to use existing desks, file cabinets, chairs, etc., the estimate for equipment for fiscal year 2013 could be reduced by roughly \$42,000.

ASSUMPTION (continued)

Officials at the **DOR** assume the Driver License Bureau (DLB) will require the following:

- Drafting of updates to website information related to nondriver licenses for voting purposes.
Updating office procedures.
Develop format for nondriver for voting purposes affidavit.
- Development of Missouri Electronic Driver License* system change requirements documents to define changes to issuance periods for a no cost drivers license/nondriver license for voting and completion of end user testing by DOR internal staff. This will require overtime from existing staff in order to perform the testing. See below.

FY 2012

Update Web Page - Administrative Analyst III	10 hrs @ \$22.00 = \$220
Develop Affidavit – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
Develop Procedures – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
Total = \$1,820	

Requirements and procedures development and end user testing by DLB:

Administrative Analyst –	160 hrs @ \$24 (1 1/2) per hr =	\$3,840
Management Analyst Specialist II –	240 hrs @ \$23 per hr =	\$5,520
Revenue Band Manager -	40 hrs @ \$30 per hr =	<u>\$1,200</u>
Total = \$10,560		

*NOTE: These estimates are given based on incorporating changes into the proposed MEDL application conversion project which will convert our driver license application to a .NET environment. The estimated implementation for this project is November 2012. If this is passed by voters and implemented into law with an implementation date earlier than November 2012 the overall fiscal impact may increase.

Oversight assumes DOR is provided with core funding to handle a certain amount of activity each year. **Oversight** assumes DOR-DLB could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR-DLB could request funding through the appropriation process.

Officials at the **OA- Information Technology** assume DOR's response to a proposal similar to or identical to this one in a previous session indicated the department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the department's driver license systems, changes cannot be made without

ASSUMPTION (continued)

significant impact to the department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$4,000 for 40 FTE hours.

Officials at the **DOR** assume the revenue impact of this bill is that the language indicates the total cost associated with nondriver photo identification under this proposed change shall be borne by the state of Missouri. DOR assumes this includes the nondriver license (NDL) cost under Section 302.181.

FY 2012

233,177	Total Estimated NDL applicants FY 2012
x \$6	Nondriver License Fee
\$1,399,062	Total estimated potential loss of revenue in FY 2012

FY 2013 and 2014

138,355	Total estimated NDL applicants FY 2013 and 2014
x \$6	Nondriver License Fee
\$830,130	Total estimated potential loss of revenue in FY 2013 and 2014

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the costs to DOR will occur in FY 13.

In response to the previous version of this legislation, officials at the **Office of the Secretary of State (SOS)** assume this bill requires SOS to provide notice of the personal ID requirements required to vote. The advance notice provided by the SOS must include at a minimum the "use of advertisements and public service announcements in print, broadcast television, radio, and cable television media."

Production of radio and TV public service announcements-	\$2,000
Print ad to run twice before an election-	\$174,204
Cable television ad to run twice everyday for eight weeks-	\$289,800
TV and Radio ad to run through broadcast media-	<u>\$500,000</u>
Total-	\$966,004

Upon the bill becoming effective, SOS will send a mailer to 4.125 million registered voters to notify them of the new identification requirements at a cost of \$2,037,750. After that, a similar mailer will be sent for the 2014 General and Primary Election. After that, SOS office will send

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ASSUMPTION (continued)

mailings to newly registered voters prior to each election. Based on the estimated 225,000 newly registered voters in 2010, this mailer could cost \$111,150.

Mailing to all registered voters:

4,125,000 registered voters x \$0.414 postage= \$1,707,750

4,125,000 registered voters x \$.08 printing and processing=\$330,000

Mailing to newly registered voters prior to each election:

225,000 new registered voters x \$0.414 postage= \$93,150

225,000 new registered voters x \$.08 printing and processing= \$18,000

SOS assumes this bill imposes new requirements on local election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. These new state mandates must be funded as additional responsibilities under Article X, section 21 of the Missouri Constitution.

The photo id requirements of this bill are not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. There are additional days available for public elections, one in February and one in June, which are held only as needed.

FY 2013- 2013 February, April and June elections

FY 2014-2014 February, April and June elections

FY 2015- 2014 August Primary and 2014 General election, 2015 February, April and June elections

Since the February and June elections are scheduled as needed, **Oversight** is showing the fiscal costs of advertising and reminder mailings for only the April election. Oversight will show the cost as "could exceed" the cost of the April election in case the February or June is needed.

Officials at the **Department of Health and Senior Services** assume section 115.427 requires voters to establish their identity and eligibility to vote by providing a form of personal identification to election officials. If an individual does not possess a valid form of personal identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

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ASSUMPTION (continued)

This proposed legislation also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. This proposed legislation does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1 RSMo. This legislation could result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. This legislation could also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

The fee for a certified copy of a birth certificate is \$15.00. This revenue is divided between four funds. Funds affected include the Children's Trust Fund, which would collect \$5.00 per certificate; General Revenue would collect \$4.00 per certificate; the Endowed Care Cemetery Audit Fund would collect \$1.00 per certificate; and the Missouri Public Health Services Fund (MOPHS) would collect \$5.00 per certificate. There is an additional \$15.00 fee to establish a delayed birth record, in which revenue is distributed using this same distribution. The Department is unable to determine how many additional birth certificates will be issued as a result of this legislation, and therefore, assumes an unknown amount of revenue will be deposited in these funds.

Bill as a Whole

Officials at the **Office of Prosecution Services, Office of the State Courts Administrator** and the **Office of the State Public Defender** assume that there is no fiscal impact from this proposal.

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

ASSUMPTION (continued)

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2012 at the next regularly scheduled general election and therefore the earliest elections affected by this bill, if passed, are in FY 13.

Oversight assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then general revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to general revenue. The nondriver's license fee is split between the State Highway Fund, Cities and Counties.

Oversight assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown".

Oversight assumes the proposal states that "the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified voter who does not already possess such identification and who desires the identification in order to vote."

Oversight assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

Officials at the following counties: Andrew, Barry, Bates, Boone, Buchanan, Butler, Callaway, Camden, Cass, Clay, Cole, DeKalb, Franklin, Greene, Hickory, Holt, Jackson, Jasper, Jefferson, Knox, Laclede, Lafayette, Lawrence, Lincoln, Miller, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Pemiscot, Perry, Phelps, Platte, Pulaski, St. Charles, St. Louis, St. Francois, Taney, Texas, Warren, and Webster did not respond to **Oversight's** request for fiscal impact.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission and the Clay County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State Government

FY 2012
(10 Mo.)

FY 2013

FY 2014

GENERAL REVENUE

Revenue - Dept. of Health

Birth certificate fees (115.427)

\$0 \$0 or Unknown \$0 or Unknown

Transfer Out - Secretary of State
 reimbursement by state to local election
 authorities for advance voting costs
 (115.276)

\$0 \$0 or (Unknown
 greater than
 \$305,796) \$0 or (Unknown
 greater than
 \$66,096)

Cost - Dept. of Revenue/OA-ITSD
 computer programming changes
 (115.427)

\$0 \$0 or (\$4,000) \$0

Cost - Dept. of Revenue
 licensing materials (115.427)

\$0 \$0 or
 (\$503,662) \$0 or
 (\$298,847)

Cost - Dept. of Revenue
 reimbursement of the NDL fee paid to
 the Highway fund, Cities and counties
 that the State must pay (115.427)

\$0 \$0 or
 (\$1,399,062) \$0 or
 (\$830,130)

Cost - Dept of Revenue (115.427)
 Personal Service

\$0 \$0 or
 (\$114,534) \$0 or
 (\$115,679)

Fringe Benefits

\$0 \$0 or (\$59,947) \$0 or (\$60,546)

Expense and Equipment

\$0 \$0 or (\$57,656) \$0 or (\$15,991)

Total Cost - Dept of Revenue

\$0 \$0 or
 (\$232,137) (\$192,216)

FTE Change - DOR

0 FTE 0 or 5 FTE 0 or 5 FTE

Cost - Secretary of State (115.427)

Advertising of photo id requirements

\$0 \$0 or (Could
 exceed
 \$966,004) \$0 or (Could
 exceed
 \$966,004)

Cost - Secretary of State

Mailing to registered voters about
 photo id requirement (115.427)

<u>\$0</u>	<u>\$0 or (Could</u>	<u>\$0 or (Could</u>
	<u>exceed</u>	<u>exceed</u>
	<u>\$2,037,750)</u>	<u>\$111,150)</u>

**ESTIMATED NET EFFECT ON
 GENERAL REVENUE**

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
	<u>to (Unknown</u>	<u>to (Unknown</u>
	<u>greater than</u>	<u>greater than</u>
	<u>\$5,448,411)</u>	<u>\$2,464,443)</u>

Estimated Net FTE Change on
 General Revenue

0 FTE	0 or 5 FTE	0 or 5 FTE
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CHILDREN'S TRUST FUND

Revenue - Dept. of Health

Birth certificate fees (115.427)

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ESTIMATED NET EFFECT ON
 CHILDREN'S TRUST FUND**

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ENDOWED CARE CEMETERY
 AUDIT FUND**

Revenue - Dept. of Health

Birth certificate fees (115.427)

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ESTIMATED NET EFFECT ON
 ENDOWED CARE CEMETERY
 AUDIT FUND**

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**MISSOURI PUBLIC HEALTH
SERVICE FUND**Revenue - Dept. of Health

Birth certificate fees (115.427)

<u>\$0</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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ESTIMATED NET EFFECT ON MISSOURI PUBLIC HEALTH SERVICE FUND

\$0 \$0 or Unknown \$0 or Unknown

FISCAL IMPACT - Local Government

FY 2012
(10 Mo.)

FY 2013

FY 2014

LOCAL ELECTION AUTHORITIES

Transfer In - Local Election Authorities

Reimbursement of advance voting
expenses from general revenue

\$0	\$0 or Unknown greater than \$383,432	\$0 or Unknown greater than \$66,096
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Cost - Local Election Authorities

Advance voting expenses paid

<u>\$0</u>	<u>\$0 or (Unknown</u> <u>greater than</u> <u>\$383,432)</u>	<u>\$0 or (Unknown</u> <u>greater than</u> <u>\$66,096)</u>
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ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITIES FUND

\$0 \$0 \$0

LOCAL PUBLIC HEALTH DEPARTMENT FUNDS

Revenue - Dept of Health

Birth certificate fees

\$0	\$0 or Unknown	\$0 or Unknown
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ESTIMATED NET EFFECT ON LOCAL PUBLIC HEALTH DEPARTMENT FUNDS

\$0 \$0 or Unknown \$0 or Unknown

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill changes the laws regarding elections. In its main provisions, the bill:

(1) Requires each local election authority to establish one advance voting center in each senatorial district in the state or at least one center in each county in a senatorial district if there is more than one county in a senatorial district. Any registered voter may vote by advance ballot in person at any election for federal or statewide offices. Advance voting will begin on the second Saturday prior to the election until the Wednesday immediately preceding the election, excluding Sundays, using absentee ballots and those procedures. No statement of the person's reason for voting an absentee ballot will be required as is currently required to vote by absentee ballot. All current procedures for casting and counting absentee ballots and the appointment of election judges and polling places will apply to advance voting. The Secretary of State and each local election authority must provide adequate public notice of the advance voting centers and voting times including a posting at each local election authority's respective office and on the web site of each authority that maintains a web site. All costs associated with advance voting centers must be reimbursed by the state. If there is no appropriation, an election authority must not conduct advance voting;

(2) Specifies that a person seeking to vote in a public election must establish his or her qualifications as a United States citizen lawfully residing in this state by presenting a form of personal identification containing a photograph of the individual to election officials. All costs incurred by an election authority to implement the photo identification requirements must be reimbursed by the state. If there is no appropriation, the election authority must not enforce the photo identification requirement;

(3) Allows an individual to vote by casting a provisional ballot after signing an affidavit if he or she does not possess a required form of personal identification because of the inability to pay for a birth certificate or other documentation necessary to obtain the identification;

(4) Requires the state to provide at no cost at least one form of personal identification required to vote to a qualified individual who does not already possess the required identification and desires the identification in order to vote; and

(5) Repeals the provision requiring a disabled or elderly person to be able to obtain a nondriver's license photo identification through a mobile processing system operated by the Department of

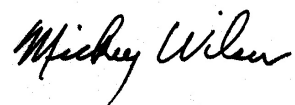
FISCAL DESCRIPTION (continued)

Revenue. If any portion of the bill is held invalid for any reason, the entire bill will be invalidated. The bill will become effective upon voter approval of a constitutional amendment that authorizes the General Assembly to require the photo identification, advance voting, and voter registration requirements by general law.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Atchison County
Cape Girardeau
Carroll County
Chariton County
Cooper County
Davies County
Department of Revenue
Howard County
Jackson County Board of Election Commission
Johnson County
Linn County
Marion County
Moniteau County
Office of the Attorney General
Office of Prosecution Services
Office of the Secretary of State
Office of the State Courts Administrator
Office of the State Public Defender
Platte County Board of Election Commission
Scott County
St. Louis County Board of Election Commission
Vernon County
Wayne County



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Mickey Wilson, CPA
Director
February 17, 2011

JH:LR:OD